Committee	Communities Scrutiny Committee
Date	5 December 2019
Job Title	Governance Structure and Delivery Arrangements of the Gwynedd and
	Anglesey Public Services Board
Cabinet Member	Councillor Dyfrig Siencyn
Purpose	Review the Governance arrangements of the Gwynedd and Anglesey
	Public Services Board and provide an update on the work of the sub-
	groups.

### 1. Introduction and context

- **1.1** The Gwynedd and Anglesey Public Services Board was established in 2016, in accordance with the Well-being of Future Generations (Wales) Act 2015. The aim of the Well-being of Future Generations Act is to improve the economic, environmental and cultural well-being of Wales. The Act highlights seven well-being goals and five ways of working in order to give public bodies a general purpose. The decision made by the Anglesey Executive was to establish a Public Services Board (PSB) for Anglesey that would *collaborate* with the Gwynedd Public Services Board.
- **1.2** In order to set priorities for the Public Services Board, Well-being assessments were undertaken across Gwynedd and Anglesey Well-being areas and, as a result, a series of engagement and consultation sessions were held. All of this work contributed towards the publication of the Well-being Plan in 2018: <a href="https://www.llesiantgwyneddamon.org/Uploads/Pages/Documents/3-5-3-94-2-Cynllun-Llesiantgwyneddamon.org/Uploads/Pages/Documents/3-5-3-94-2-Cynllun-Llesiantgwyneddamon.org/Uploads/Pages/Documents/3-5-3-94-2-Cynllun-Llesiantgwyneddamon.org/Uploads/Pages/Documents/3-5-3-94-2-Cynllun-Llesiantgwyneddamon.org/Uploads/Pages/Documents/3-5-3-94-2-Cynllun-Llesiantgwyneddamon.org/Uploads/Pages/Documents/3-5-3-94-2-Cynllun-Llesiantgwyneddamon.org/Uploads/Pages/Documents/3-5-3-94-2-Cynllun-Llesiantgwyneddamon.org/Uploads/Pages/Documents/3-5-3-94-2-Cynllun-Llesiantgwyneddamon.org/Uploads/Pages/Documentgwyneddamon.org/Uploads/Pages/

<u>Mttps://www.llesiantgwyneddamon.org/Uploads/Pages/Documents/3-5-3-94-2-Cynllun-Llesiant-Gwynedd-a-Mon.pdf</u>

The Well-being Plan confirms the two objectives and six priority fields for which it was agreed that the Board could collaborate in order to ensure the best results for the residents of Gwynedd and Anglesey. Therefore, priority fields common to both Counties were agreed upon and the Board is responsible for responding to these matters jointly across both Counties.

## 2 The Governance Arrangements of a Public Service Board

- **2.1** As highlighted in the Terms of Reference of the Public Services Board the Board has four statutory members, along with guest participants who contribute towards the duties of the Board. In relation to any change to the membership of the Board, Emyr Williams, Chief Executive, Snowdonia National Park, has been the chair since September 2019. In addition, Annwen Morgan has been Chief Executive of the Isle of Anglesey County Council since October 2019, and is therefore new representation alongside statutory members of the Board.
- **2.2** The Board has established sub-groups to support it to implement its functions. An update on the work of the sub-groups is provided below.

# 2.3 Objective 1 - Communities that thrive and flourish in the long-term

Priority	Update on the arrangement of the sub-group	What does the sub- group deliver that adds value to the current schemes of public bodies in the field?	Proposed Timescale
Welsh Language	The Sub-group is operational under the guidance of Jerry Hunter, University of Wales, Bangor. The governance arrangements of the sub-group have been set to ensure that they have a core group but that other representation from the Board can also contribute towards the work of the group on specific points. Other members of the Board have recently been invited to contribute towards the work and there is an intention to include a wider representation as the work of the sub-group develops.	The sub-group has identified areas of work that need to be addressed under this priority, namely: sharing good practice, improving the citizen's experience as they use public services and the Child's Language and Journey and the obstacles that prevent them from holding on to the Language. The subgroup has decided to focus mainly on one particular project namely 'Arfer' that examines changing behaviour within workplaces and can lead to more use of the Welsh language by those individuals who do not feel comfortable / confident in using it. This is additional work to promote the Welsh language in the public bodies that participate in the project.	'Arfer' is a 12 month project in the first instance. The Project Board was established in May 2019.
Climate Change	The sub-group has been established and is operational under the guidance of Sian Williams, Natural Resources Wales. The	The sub-group has been focussing on understanding what data and evidence is available by organisations that	A timetable until March 2020 has been set in order to formulate projections and climate change

sub-group includes a models for the are group members, very broad so that it could be future. used to formulate representation from different organisations. projections and Also, local and regional climate change workshops have been models for the held in order to 'include' future. This will a wide range of enable the sub-group organisations and to focus on shareholders in the communities and discussion. assets that are under the threat of flooding in Gwynedd and Anglesey. The subgroup will plan in a collaborative manner in order to place the well-being of our communities at the centre, and in order to agree on the role and responsibilities of different organisations and departments as they respond to climate changes. The sub-group has used Fairbourne as a model of good practice, and in order to learn lessons and aspects such as better engagement and collaboration for the well-being of our communities. Homes for local people The sub-group has been Both counties are A draft project plan has been established and is currently planning to develop innovative operational under the drawn up and it is housing. The subaimed to obtain guidance of Ffrancon group is proposing to full approval, Williams, Adra. A core bring the plans of which includes the group has been public bodies funding established to plan and together, and arrangements, for to keep an overview of establish the project by July the project. A wider collaboration 2020. representation of Board arrangements in members contribute order to consider a

	towards the sub-group via the innovative housing models group meeting.	smaller number of innovative models but also to achieve economies of scale,	
		which ultimately makes more effective use of our resources. A part-time project management resource has been secured to drive the work forward.	
Poverty	Poverty continues to be a priority for the Board and there is no subgroup at present leading on the work. It was agreed there was an opportunity via the Board to address work that is already being undertaken within both Local Authorities in relation to poverty, prior to considering options for the Board to work in a more integrated and cohesive manner.		

# 2.4 Objective 2 - Residents that are Healthy and Independent with a Good Standard of Living

Two priority fields, namely 'Health and Care of adults' and 'Welfare and success of children and young people' address objective 2. It was agreed to establish one sub-group to address both priorities, namely the Integrated Health and Care of the West Group.

Priority	Update on the arrangement of the sub-group	What does the sub- group deliver that adds value to the current schemes of public bodies?	Proposed Timescale
Health and care of	The Integrated Health	Community	
adults and welfare and success of	and Care of the West	Transformation	
	sub-group has been	The West has received	
children and young people.	established and is operational under the	short term funding over a period of two	
people.	guidance of Ffion	years to support	
	Johnstone, Betsi	transformation in the	
	Cadwaladr University	community. The	
	Health Board. The	scheme includes	
	purpose set by the	establishing and	
	group is 'to help	developing fully	
	individuals live their	integrated teams	
	lives as they wish' and	across Gwynedd and	
	that we 'suitably	Anglesey (eight in	
	support' them when	Gwynedd and three in	
	they require health or	Anglesey).	
	care intervention so		November 2019
	that they can get back	The community	onwards
	to living their lives as	transformation sub-	
	they wish.' This vision	group is developing a	
	aligns clearly with the Welsh Government	'systems thinking' framework within	
	strategy, 'A Healthier	each area. They will	
	Wales'. The sub-group	also develop a	
	keeps an overview and	programme to	
	ensures that	support leadership	
	developments and	within integrated	
	changes in the service	teams and develop a	
	we wish to see in the	communication	
	West are introduced.	programme across the	
	The sub-group also	appropriate	
	provides the necessary	organisations and the	
	leadership and	public.	
	governance for sub-		
	groups involved with	Children's Integrated	
	the fields of children,	Group	
	adults, mental health	■ Emergency	
	and community	Interventions	
	transformation.	■ Improving	
		results in the	

early years
(conception -
5 years old)
■ Improving
results for
school-age
children (5-16)
<ul><li>Assisting</li></ul>
young people
(16-25) to live
safe, healthy
and full lives
and to reach
their full
potential
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In the long term, the
integrated health and
care sub-group will
witness the
implementation, on a
joint basis, of the new
health and care
system - which will
promote good health
and well-being in our
communities. The
system will be able to
contribute towards
enabling residents to
use their life skills
independently.

# 3. Monitoring

- **3.1** The four sub-groups noted above are accountable to the Public Services Board in relation to delivering any work commissioned. The sub-groups will update the Board on progress every quarter, and their submitted progress reports will be challenged and discussed at Board meetings.
- **3.2** The support team of the Board also has a role to play between Board meetings to support and maintain the work of the sub-groups. In addition, an annual report will be published by the Board summarising progress as the Board works towards achieving its strategic aims.

### **4 Scrutiny Arrangements**

- **4.1** The Board's work will be checked regularly by the Scrutiny Committees of Gwynedd Council and the Isle of Anglesey County Council.
- **4.2** The Well-being of Future Generations Act and associated national guidelines<sup>1</sup> notes three roles for scrutiny committees of Local Authorities when providing democratic accountability for the Public Services Board:
  - Reviewing the governance arrangements of the PSB
  - Statutory consultee on the Well-being Assessment and the Well-being Plan
  - Monitoring progress of the efforts of the PSB in the implementation of the Wellbeing Plan
- **4.3** The Public Services Board is currently subject to scrutiny by the designated Scrutiny Committees of Gwynedd and Anglesey local authorities. At the establishment of the PSB it was agreed that a joint scrutiny panel between the two counties would be developed to undertake this work across Gwynedd and Anglesey. Gwynedd Council and Isle of Anglesey Council scrutiny officers have evaluated the options of continuing with existing scrutiny arrangements of the Local Authorities or to establish a joint panel. It was concluded that they did not recommend establishing a panel at present but rather to focus on aligning timetables and reconciling scrutiny arrangements across both Counties. It would be possible to review these arrangements again between both Councils in due course.
- **4.4** A paper will be submitted to the Board on 11 December 2019 to inform them of the recommendation to continue with existing scrutiny arrangements. There is an intention to set an arrangement where collaboration between both counties will need to be confirmed and to establish the work programme and timetable in order to scrutinise on a joint basis.

### **5 Resources**

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- **5.1** Management and administrative support for the Board is provided by the Isle of Anglesey County Council and Gwynedd Council. The Board's support team has been established and undertakes its role in full to support the work of the Board and the associated sub-groups.
- **5.2** Gwynedd and Anglesey PSB has asked the sub-groups, when relevant, to submit a business case as part of their bid for resources for consideration by the Board. The PSB has agreed to jointly finance a resource to support the work of one of the sub-groups. It is anticipated that the need for resources will continue as the sub-groups mature and develop.

#### 6 Risks

**6.1** The Board manages risks in relation to the projects and work of the sub-groups in order to ensure they operate in accordance with the Well-being Plan and the specified timetable. It is anticipated that the risk register of the Board will be managed in accordance with the five ways of working. A draft risk register will be submitted to the Board for adoption in December 2019.

7 Survey of Public Services Board (Wales Audit Office: October 2019)

<a href="https://www.audit.wales/sites/default/files/press-releases/adolygiad-o-fyrddau-gwasanaethau-cyhoeddus-cymraeg.pdf">https://www.audit.wales/sites/default/files/press-releases/adolygiad-o-fyrddau-gwasanaethau-cyhoeddus-cymraeg.pdf</a>

- **7.1** In October 2019, a report was published on a survey of Public Services Board. The report was undertaken by WAO on behalf of the Auditor General for Wales, WAO has investigated how the PSBs operate. Part 2 of the Report specifically examines PSB scrutiny arrangements. This is not a specific review of the Gwynedd and Anglesey Public Services Board, but rather a review of 19 Boards in Wales. However, a number of findings and recommendations in the report are relevant to Gwynedd and Anglesey PSB.
- **7.2** The support team of the PSB has prepared a summary of the main recommendations, along with proposals on how Gwynedd and Anglesey PSB can respond to them. This paper will be submitted to the Board during the next meeting on 11 December 2019. A copy can be shared with the Scrutiny Committees thereafter.

#### 8. Equality Impact Assessment

The support team of the Public Services Board has considered and identified the need for impact assessments (e.g. Language and Equality) and assessments will be developed and used when the Board engages with our communities on specific points and to update the Well-being Assessments. In addition, impact assessments will be used when projects are introduced by the sub-groups that recommend a change in policy / service. Therefore, impact assessments will be developed in order to measure and understand the impact of decisions made by the Board on behalf of the sub-groups.